Independent Auditor's Report and Financial Statements

For the Year Ended December 31, 2024

City Officials December 31, 2024

Mayor:

Deborah McCreary

**Governing Board**:

Marta Verros

Ben Irlbeck

Kris Hurlbert

Lance Penfield

Amanda Abraham

Kenneth VonHaden

Finance Officer:

Erika Hammitt

## **Table of Contents**

	Page
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements	
Performed in Accordance with Government Auditing Standards	1-2
Schedule of Findings	3
Independent Auditor's Report	4-6
Management Discussion and Analysis (MD&A)	7-15
Financial Statements	
Statement of Net Position	
Statement of Activities	
Balance Sheet – Governmental Funds	
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	19
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds Reconciliation of the Statement of Revenues, Expenditures, and Changes	20-21
in Fund Balances to the Statement of Activities	22
Statement of Net Position – Proprietary Funds	23
Statement of Revenues, Expenses, and Changes in Fund	
Net Position – Proprietary Funds	24
Statement of Cash Flows – Proprietary Funds	25-26
Notes to the Financial Statements	27-53
Required Supplementary Information	54
Budgetary Comparison Schedules-Budgetary Basis General Fund	
Notes to the Budgetary Comparison Schedules	
Schedule of the City's Proportionate Share of the Net Pension Liability (Asset)	
Schedule of the City's Contributions (SDRS)	
Notes to the Required Supplementary Information – Pension Schedules	60
Supplementary Information	61
Combining Balance Sheet – Nonmajor Governmental Funds	62
Combining Statement of Revenues, Expenditures, and Changes	
in Fund Balances of Nonmajor Governmental Funds	63



# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Governing Board Elk Point, South Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Elk Point, South Dakota, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated September 30, 2025. A disclaimer of opinion was issued on the aggregate discretely presented component units because the financial data of the component units was not audited.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Elk Point's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Elk Point's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Elk Point's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings as item 2024-001 to be a material weakness.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Elk Point's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## City's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the findings identified in our audit. The City's response to the findings identified in our audit are described in the accompanying Schedule of Findings. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record, and its distribution is not limited.

Elk Point, South Dakota September 30, 2025

C10 ly LRC

# Schedule of Findings For the Year Ended December 31, 2024

## **Schedule of Prior Audit Findings**

## **Audit Finding Number 2023-001**

The City of Elk Point did not have an adequate segregation of duties for revenues resulting in decreased reliability of reported financial data and increased potential for the loss of public assets. This finding has not been corrected and is being restated as Audit Finding Number 2024-001.

## **Schedule of Current Audit Findings**

## Audit Finding Number 2024-001 - Internal Control Finding

## Criteria:

Internal controls should be continually monitored to ensure they have been implemented as designed. A strong review and segregation of duties function are a necessary part of any internal control system and the effectiveness of the internal control system relies on enforcement by management. Additionally, the lack of preparation of bank reconciliations without exceptions on a timely basis does not ensure the financial statements presented to the board are complete to make sound business decisions.

#### **Condition Found:**

During our review of internal controls and in testing of those controls, we noted that the bank statements were not being reviewed and the related bank reconciliations were not prepared timely during the year.

## **Recommendations:**

Supervision and review functions must be performed continually during all phases of the accounting cycle. Additional training should be provided on internal control policies and procedures and best business practices. We recommend the board strengthen monitoring controls of the financial officer's duties to ensure controls are in place and enforced. In addition, bank reconciliations should be prepared and reviewed timely. Management should review the bank statements and bank reconciliations monthly. This review includes identifying any significant or unusual transactions by scanning the detail and cancelled checks. Also looking at the outstanding checks for old items and significant or unusual items.

## Management's Response:

The City of Elk Point has considered the lack of segregation of duties. At this time, it is not cost efficient for the City of Elk Point to hire additional staff needed to achieve segregation of duties. The City of Elk Point has implemented alternate procedures, to decrease the likelihood that financial data is adversely affected.



## **Independent Auditor's Report**

City Council City of Elk Point Elk Point, South Dakota

## **Report on the Audit of the Financial Statements**

## **Disclaimer of Opinion and Unmodified Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Elk Point, South Dakota, as of and for the year ended December 31, 2024, and the related notes to the financial statements. We were not engaged to audit the financial statements of the aggregate discretely presented component units. These financial statements collectively comprise the City of Elk Point's basic financial statements as listed in the table of contents.

Disclaimer of Opinion on the Aggregate Discretely Presented Component Units

Because of the Significance of the matter described in the Basis for Disclosure of Opinion and Unmodified Opinions section of our report, we have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on the financial statements of the aggregate discretely presented component units of the City of Elk Point. Accordingly, we do not express opinions on those financial statements.

Unmodified Opinions on the Governmental Activities, Business-type Activities, Each Major Fund, and Aggregate Remaining Fund Information.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Elk Point, South Dakota as of December 31, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Disclaimer of Opinion and Unmodified Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to the financial audits contained in *Government Auditing Standards* (Government Auditing Standards), issued by the Comptroller General of The United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Elk Point and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified audit opinions.

Matter Giving Rise to disclaimer of Opinion on the Aggregate Discretely Presented Component Units

The financial statements of the Housing and Redevelopment Commission (HRC) and the Economic Development (ED) have not been audited, and we were not engaged to audit the financial statements as part of the City's basic financial statements. The HRC's and ED's financial activities are included in the City's basic financial statements as discretely presented component units and represent the assets, net position, and revenues of the City's discretely presented component units.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Elk Point, South Dakota's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purposes of expressing an opinion on the effectiveness of the City of Elk Point, South Dakota's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Elk Point, South Dakota's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal-control related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), the Budgetary Comparison Schedules, the Schedule of the City Contributions, and the Schedule of the City's Proportionate Share of the Net Pension Liability (Asset) listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The Combining Nonmajor Fund Financial Statements as listed in the Table of Contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management was derived from and related directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2025 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Elk Point, South Dakota September 30, 2025

C10 Rf LRC

# Management Discussion and Analysis (MD&A) December 31, 2024

This section of Elk Point's annual financial report presents discussion and analysis of the City's financial performance during the fiscal year ended on December 31, 2024. Please read it in conjunction with the City's financial statements, which follow this section.

## **Financial Highlights**

During the year, the City of Elk Point revenues generated from charges for services, taxes, and other revenues of the governmental programs were \$440,610 more than the \$5,673,438 governmental and business-type program expenditures.

#### **Overview of the Financial Statements**

This annual report consists of three parts – management's discussion and analysis (this section), the basic financial statements, including related notes, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the City:

- 1. The first two statements are government-wide financial statements that provide both long-term and short-term information about the overall financial status of the City of Elk Point.
- 2. The remaining statements are fund financial statements that focus on individual parts of City government, reporting the City's operations in more detail than the government-wide statements.
  - A. The governmental fund statements tell how general government services like public safety were financed in the short-term as well as what remains for future spending.
  - B. Proprietary fund statements offer short- and long-term financial information about the activities that the City operates like businesses. The City has four proprietary funds the Water Fund, the Sewer Fund, the Electric Fund and the Garbage Fund.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. In addition to the required elements, we have included a section with combining statements that provide details about our non-major governmental funds, each of which are added together and presented in a single column in the basic financial statements.

Figure A-2 summarizes the major features of the City of Elk Point's financial statements, including the portion of the City government they cover and the types of information they contain. The remainder of the overview section of the management's discussion and analysis explains the structure and contents of each of the statements.

Management Discussion and Analysis (MD&A)
December 31, 2024

Figure A-2

		Fund State	ements
	Government Wide Statements	Governmental Funds	Proprietary Funds
Scope	Entire City government (except fiduciary funds)	The activities of the City that are not proprietary or fiduciary, such as finance office, police, fire and parks.	Activities the City operates similar to private businesses.
Required Financial Statements	<ul> <li>Statement of Net Position</li> <li>Statement of Activities</li> </ul>	<ul> <li>Balance Sheet</li> <li>Statement of Revenues, Expenditures and Changes in Fund Balances</li> </ul>	<ul> <li>Statement of Net Position</li> <li>Statement of Revenues, Expenses and Changes in Net Position</li> <li>Statement of Cash Flows</li> </ul>
Accounting Basis and Measurement Focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus
Type of Asset/Liability Information	All assets and liabilities, both financial and capital, and short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter no capital assets included	All assets and liabilities both financial and capital, and short-term and long-term
Type of Inflow/Outflow Information	All revenues and expenses during year, regardless of when cash is received or paid.	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during year, regardless of when cash is received or paid

# Management Discussion and Analysis (MD&A) December 31, 2024

#### **Government-Wide Statements**

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City of Elk Point's net position and how they have changed. Net position – the difference between the City of Elk Point's assets and liabilities – is one way to measure the City of Elk Point's financial health or position.

- 1. Increases or decreases in the City of Elk Point's net position are an indicator of whether its financial health is improving or deteriorating, respectively.
- 2. To assess the overall health of the City you need to consider additional non-financial factors such as changes in the City of Elk Point's property tax base and changes in the sales tax revenue base.

The government-wide financial statements of the City are reported in two categories:

- 1. Governmental Activities -- This category includes most of the City of Elk Point's basic services, such as police, swimming pool, cemetery, library, public works, parks department and general administration. Property taxes, sales taxes, charges for services, state and federal grants and interest earnings finance most of these activities.
- 2. Business-type Activities -- The City charges a fee to customers to help cover the costs of certain services it provides. The City of Elk Point's water, sewer, electric and garbage systems are included here.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the City of Elk Point's most significant funds – not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

- 1. State Law requires some of the funds.
- 2. The City Council establishes other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

# Management Discussion and Analysis (MD&A) December 31, 2024

## The City has two kinds of funds:

- 1. Governmental Funds Most of the City of Elk Point's basic services are included in the governmental funds, which focus on (1) how cash and other financial assets that can readily converted to cash flow in and out and (2) the balances left at the year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City of Elk Point's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the governmental funds statements, or on the subsequent page, that explains the relationship (or differences) between them.
- 2. <u>Proprietary Funds</u> Services for which the City charges customers a fee is generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both short- and long-term financial information. The City of Elk Point's enterprise funds (one type of proprietary fund) are the same as its business-type activities, but provide more detail and additional information, such as cash flows.

# Management Discussion and Analysis (MD&A) December 31, 2024

## Financial Analysis of the City as a Whole

The City's combined net position shows an increase of 2.37% between fiscal year 2023 and 2024 – increasing by \$440,610.

Table A-1 City of Elk Point Statement of Net Position

							Percentage	
	Governmen	tal Activities	Business-Type	Activities	To	tal	Change	
	2023	2024	2023	2024	2023	2024	2023-2024	
Current and Other Assets	\$ 2,383,292	\$ 2,467,423	\$ 4,679,578	\$ 5,363,080	\$ 7,062,870	\$ 7,830,503	10.87%	
Capital Assets (Net of Depreciation)	5,653,431	5,752,171	9,855,901	9,322,363	15,509,332	15,074,534	-2.80%	
Total Assets	8,036,723	8,219,594	14,535,479	14,685,443	22,572,202	22,905,037	1.47%	
Pension Related Deferred Outflows	315,907	274,473			315,907	274,473	-13.12%	
Total Deferred Outflows or Resources	315,907	274,473			315,907	274,473	-13.12%	
Long-Term Liabilities Outstanding	1,578,858	1,486,127	2,295,988	2,141,841	3,874,846	3,627,968	-6.37%	
Other Liabilities	56,992	64,627	172,242	264,104	229,234	328,731	43.40%	
Total Liabilities	1,635,850	1,550,754	2,468,230	2,405,945	4,104,080	3,956,699	-3.59%	
Pension Related Deferred Inflows	207,763	205,935			207,763	205,935	-0.88%	
Total Deferred Inflows of Resources	207,763	205,935			207,763	205,935	-0.88%	
Net Investment in Capital Assets	4,133,696	4,321,997	7,577,734	7,198,044	11,711,430	11,520,041	-1.63%	
Restricted	1,197,088	1,253,136	766,068	924,509	1,963,156	2,177,645	10.93%	
Unrestricted	1,178,233	1,162,245	3,723,447	4,156,945	4,901,680	5,319,190	8.52%	
Total Net Position	6,509,017	6,737,378	12,067,249	12,279,498	18,576,266	19,016,876	2.37%	
Beginning Net Position	6,097,875	6,509,017	11,741,715	12,067,249	17,839,590	18,576,266	4.13%	
Increase (Decrease) in Net Position	\$ 411,142	\$ 228,361	\$ 325,534	\$ 212,249	\$ 736,676	\$ 440,610	-40.19%	
Percentage of Increase (Decrease)								
in Net Position	6.74%	3.51%	2.77%	1.76%	4.13%	2.37%		

The Statement of Net position reports all financial and capital resources. The statement presents the assets and liabilities in order of relative liquidity. The liabilities with average maturities greater than one year are reported in two components – the amount due within one year and the amount due in more than one year. The long-term liabilities of the City, consisting of compensated absences payable, general obligation bonds, and water and wastewater revenue bonds payable, have been reported in this manner on the Statement of Net position. The difference between the City of Elk Point's assets and liabilities is its net position.

# Management Discussion and Analysis (MD&A) December 31, 2024

## **Changes in Net Position**

The City of Elk Point's total revenues (excluding special items) totaled \$6,114,048. Approximately, 57% of the City's revenue comes from business type activities, with another 36% from property and other taxes. (See Table A-2).

Table A-2 City of Elk Point Sources of Revenues Calendar Year 2024

Business type activities	\$ 3,446,140	56.36%
Taxes	2,194,300	35.89%
Other General Revenues	219,994	3.60%
State Sources	101,428	1.66%
Charges For Services	75,037	1.23%
Unrestricted Investment Earnings	39,149	0.64%
Operating Grants & Contributions	38,000	0.62%
Total Revenue	\$ 6,114,048	100.00%

The city's expenses totaled \$5,673,438. The City's expenses cover a range of services. (See Table A-3).

Table A-3
City of Elk Point
Statement of Expenditures
Calendar Year 2024

General government	\$ 464,014	8.19%
Public safety	531,232	9.36%
Public works	805,078	14.19%
Health and welfare	5,225	0.09%
Culture and recreation	479,538	8.45%
Conservation and development	66,542	1.17%
Debt service	87,918	1.55%
Water	542,982	9.57%
Electric	2,022,167	35.64%
Sewer	476,317	8.40%
Garbage	 192,425	3.39%
Total Expenditures	\$ 5,673,438	100.00%

# Management Discussion and Analysis (MD&A) December 31, 2024

## **Governmental and Business-Type Activities**

Table A-4 and the narrative that follows consider the operations of the governmental activities and the business-type activities of the City.

Table A-4 Changes in Net Position

	Governme	nt Activities	Business-ty	pe Activities	To	Percentage	
	2023	2024	2023	2024	2023	2024	Change
Revenues							
Program Revenues							
Charge for Services	\$ 78,189	\$ 75,037	\$ 3,344,168	\$ 3,350,645	\$ 3,422,357	\$ 3,425,682	0.10%
Operating Grants/Contributions	399,651	38,000			399,651	38,000	-90.49%
General Revenues							
Taxes	1,952,207	2,194,300			1,952,207	2,194,300	12.40%
Revenue State Sources	97,225	101,428			97,225	101,428	4.32%
Other general revenues	110,027	219,994	400	49,533	110,427	269,527	144.08%
Unrestricted Investment Earnings	32,476	39,149	19,200	45,962	51,676	85,111	64.70%
	2,669,775	2,667,908	3,363,768	3,446,140	6,033,543	6,114,048	1.33%
Expenses							
General government	384,482	464,014			384,482	464,014	20.69%
Public safety	525,017	531,232			525,017	531,232	1.18%
Public works	471,362	805,078			471,362	805,078	70.80%
Health and welfare	16,792	5,225			16,792	5,225	-68.88%
Culture and recreation	738,196	479,538			738,196	479,538	-35.04%
Conservation and development	88,758	66,542			88,758	66,542	-25.03%
Debt service	34,026	87,918			34,026	87,918	158.38%
Water			546,124	542,982	546,124	542,982	-0.58%
Electric			1,713,919	2,022,167	1,713,919	2,022,167	17.98%
Sewer			589,815	476,317	589,815	476,317	-19.24%
Garbage			188,376	192,425	188,376	192,425	2.15%
	2,258,633	2,439,547	3,038,234	3,233,891	5,296,867	5,673,438	7.11%
Increase (Decrease) in							
Net Position	411,142	228,361	325,534	212,249	736,676	440,610	-40.19%
Beginning Net Position	6,097,875	6,509,017	11,741,715	12,067,249	17,839,590	18,576,266	4.13%
Ending Net Position	\$ 6,509,017	\$ 6,737,378	\$ 12,067,249	\$ 12,279,498	\$ 18,576,266	\$ 19,016,876	2.37%

# Management Discussion and Analysis (MD&A) December 31, 2024

#### **Governmental Activities**

The increase in the governmental expenses was 7.42%, mainly due to increases in general government and public works. The decrease in the governmental revenues was -.07%, mainly due to decreases in capital grants and other general revenues.

## **Business-Type Activities**

Operating revenues increased by 2.39%, mainly due to an increase in tax revenue. Expenses increased by 6.05%, mainly due to an increase in electrical expenditures.

## Financial Analysis of the City's Funds

The financial analysis of the City of Elk Point funds mirror those highlighted in the analysis of governmental and business-type activities presented above. The City maintains four governmental funds – General Fund, UDAG Fund and Liquor, lodging, and dining sales tax fund, one trust and agency fund, and four business type funds – Water, Electric, Sewer and Garbage Funds.

Overall, the governmental funds have a \$78,959 dollar increase in fund balance over the last year. Due to an increase in governmental revenues.

## **General Fund Budgetary Highlights**

Over the course of the year, the City Council revised the City budget. This amendment was for contingency transfers and supplemental appropriations approved for unanticipated, yet necessary, expenses to provide for items necessary for health and welfare of its citizens and to improve the Elk Point Community.

## **Capital Asset Administration**

By the end of 2024, the City had invested \$15,074,534 (net of depreciation) in a broad range of capital assets, including, land, construction in progress, buildings, improvements, various machinery and equipment, and library books. (See Table A-5). This amount represents a net decrease (including additions and deductions) of \$434,798.

Table A-5
Capital Assets
(Net of Depreciation)

	Government	al Ac	tivities	<b>Business-Type Activities</b>			To	tal Dollar	Total %	
	2023		2024		2023		2024		Change	Change
Land	\$ 182,596	\$	263,110	\$	153,487	\$	153,487	\$	80,514	23.96%
Construction in progress	796,266								(796,266)	-100.00%
Buildings	487,906		1,464,606		13,595		12,039		975,144	194.45%
Improvements	3,475,129		3,322,863		8,377,043		7,960,697		(568,612)	-4.80%
Machinery & Equipment	687,595		675,225		1,311,776		1,196,140		(128,006)	-6.40%
Library Books	23,939		26,367						2,428	10.14%
Total Capital Assets	\$ 5,653,431	\$	5,752,171	\$	9,855,901	\$	9,322,363	\$	(434,798)	-2.80%

# Management Discussion and Analysis (MD&A) December 31, 2024

This year's major capital asset purchases included land, a new heating and cooling unit for the city office, sidewalks, a new snowplow, a new tack trailer, a new asphalt paver, and improvements to the pool house and facility.

## **Long-Term Debt**

At the end of the year, the City has \$3,627,968 in general long-term obligations. This is a total dollar change of \$(246,878). See individual balances as shown on Table A-6 below.

Table A-6
Outstanding Debt and Obligations

· · · · · · · · · · · · · · · · · · ·	Outst	anding Debt o	anu C	Dilgations			
					To	otal Dollar	Total %
<b>Governmental Activities</b>		2023		2024		Change	Change
General Obligation Bonds	\$	1,295,000	\$	1,225,000	\$	(70,000)	-5.41%
Direct Borrowing Note		224,735		205,174		(19,561)	-8.70%
Accrued Compensated Absences -							
Governmental Funds		59,123		55,953		(3,170)	-5.36%
Total Outstanding Debt	\$	1,578,858	\$	1,486,127	\$	(92,731)	-5.87%
					To	tal Dollar	Total %
Business-Type Activities		2023		2024		Change	Change
State Revolving Loans	\$	2,278,167	\$	2,124,319	\$	(153,848)	-6.75%
Accrued Compensated Absences -							
Business-Type Funds		17,821		17,522		(299)	-1.68%
Total Outstanding Debt	\$	2,295,988	\$	2,141,841	\$	(154,147)	-6.71%

## **Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City of Elk Point's finances and to demonstrate the City of Elk Point's accountability for the money it receives. If you have questions about this report or need additional information, contact the City of Elk Point's Finance Office, 106 W. Pleasant Street, PO Box 280, Elk Point, SD 57025.

## Statement of Net Position December 31, 2024

Unaudited Component

		Primary Government				Units					
	Go	vernmental	Bu	isiness-Type			Но	using &	Economic		
		Activities		Activities		Total		Redevelopment		Development	
Assets:											
Cash and cash equivalents	\$	2,168,379	\$	2,654,231	\$	4,822,610	\$	60,191	\$	162,283	
Investments		165,895		1,040,392		1,206,287					
Accounts receivable, net		110,807		520,940		631,747					
Inventories		13,188		241,684		254,872					
Other assets		7,531		·		7,531					
Restricted assets:											
Cash				356,465		356,465					
Investments				549,368		549,368					
Net pension asset		1,623				1,623					
Capital assets:											
Land		263,110		153,487		416,597				78,391	
Other capital assets, net of depreciation		5,489,061		9,168,876		14,657,937				246,000	
Total Assets		8,219,594		14,685,443		22,905,037		60,191		486,674	
Deferred Outflows of Resources:											
Pension related deferred outflows		274,473				274,473					
Liabilities:											
Accounts payable		25,222		264,104		289,326					
Other current liabilities		39,405				39,405					
Noncurrent liabilities:											
Due within one year		145,559		158,610		304,169					
Due in more than one year		1,340,568		1,983,231		3,323,799					
Total Liabilities		1,550,754		2,405,945		3,956,699					
Deferred Inflows of Resources:											
Pension related deferred inflows		205,935				205,935					
Net Position:											
Net investment in capital assets		4,321,997		7,198,044		11,520,041					
Restricted for:											
Debt services		406,854		468,947		875,801					
Library		15,748				15,748					
Facility Replacement				408,407		408,407					
Meter Deposits				47,155		47,155					
Promotion of the city		760,373				760,373					
SDRS pension purposes		70,161				70,161					
Unrestricted		1,162,245		4,156,945		5,319,190		60,191		486,674	
Total Net Position	\$	6,737,378	\$	12,279,498	\$	19,016,876	\$	60,191	\$	486,674	

## Statement of Activities

## For the Year Ended December 31, 2024

			Program Revenu	ies		t (Expense) Revenu Changes in Net Pos			
			Operating	Capital		Primary Governm	nent	Unaudited Cor	nponent Units
		Charges for	<b>Grants and</b>	<b>Grants and</b>	Governmental	Business-Type		Housing &	Economic
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total	Redevelopment	Development
Primary Government:									
Governmental Activities:									
General government	\$ 464,014	\$	\$ 38,000	\$	\$ (426,014)	\$	\$ (426,014)		
Public safety	531,232	820			(530,412)		(530,412)		
Public works	805,078	11,379			(793,699)		(793,699)		
Health and welfare	5,225	5,450			225		225		
Culture and recreation	479,538	57,388			(422,150)		(422,150)		
Conservation and development	66,542				(66,542)		(66,542)		
Debt service	87,918				(87,918)		(87,918)		
Total Governmental Activities	2,439,547	75,037	38,000		(2,326,510)		(2,326,510)		
Business-type Activities:									
Water	542,982	600,043				57,061	57,061		
Electric	2,022,167	2,067,258				45,091	45,091		
Sewer	476,317	431,503				(44,814)	(44,814)		
Garbage	192,425	251,841				59,416	59,416		
Total Business-Type Activities	3,233,891	3,350,645				116,754	116,754		
Total Primary Government	\$ 5,673,438	\$ 3,425,682	\$ 38,000	\$	(2,326,510)	116,754	(2,209,756)		
Component Units:									
Housing and redevelopment	\$ 50,000	\$ 51,399						\$ 1,399	
Economic development	\$ 45,321	\$ 41,864							\$ (3,457)
	(	General Revenues	:						
		Taxes:							
		Property tax			1,217,832		1,217,832		
		Sales tax			976,468		976,468		
		State shared rev	enues		101,428		101,428		
		County shared re	evenues		7,712		7,712		
		Unrestricted inv	estment earnings		39,149	45,962	85,111		
		Miscellaneous re	evenue		212,282	49,533	261,815		
		Total Genera	l Revenues		2,554,871	95,495	2,650,366		
		Change in N	Net Position		228,361	212,249	440,610	1,399	(3,457)
	ı	Net Position-Begir	nning of Year		6,509,017	12,067,249	18,576,266	58,792	490,131
	ı	Net Position-End o	of Year		\$ 6,737,378	\$ 12,279,498	\$ 19,016,876	\$ 60,191	\$ 486,674

The accompanying Notes to Financial Statements are an integral part of this statement.

## Balance Sheet – Governmental Funds December 31, 2024

	General Fund			Other ernmental Funds	Total Governmental Funds		
Assets:							
Cash and cash equivalents	\$	1,597,066	\$	571,313	\$	2,168,379	
Investments		165,895				165,895	
Taxes receivable:							
Delinquent		5,153				5,153	
Accounts receivable		10,661				10,661	
Special assessments receivable							
Current		4,130				4,130	
Deferred		1,257				1,257	
Due from state government		14,074		774		14,848	
Supply inventory		13,188				13,188	
Prepaid expense		7,531				7,531	
Loans receivable				74,758		74,758	
Total Assets		1,818,955		646,845		2,465,800	
Liabilities and Fund Balances:							
Accounts payable	\$	25,222	\$		\$	25,222	
Accrued wages payable		39,405				39,405	
Total Liabilities		64,627				64,627	
Deferred Inflows of Resources:							
Property taxes		5,153				5,153	
Special Assessments		5,388				5,388	
Total Deferred Inflows of Resources		10,541				10,541	
Fund Balances:							
Nonspendable							
Inventory and prepaid expense		20,719				20,719	
Restricted							
Equipment		166,130		224,243		390,373	
Capital Projects				406,854		406,854	
Library				15,748		15,748	
Assigned							
Capital outlay accumulations		370,000				370,000	
Unassigned		1,186,938				1,186,938	
Total Fund Balances		1,743,787		646,845		2,390,632	
Total Liabilities, Deferred Inflows							
of Resources and Fund Balances	\$	1,818,955	\$	646,845	\$	2,465,800	

The accompanying Notes to Financial Statements are an integral part of this statement.

# Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position December 31, 2024

Total Fund Balances - Government Funds		\$ 2,390,632
Amounts reported for governmental activities in the statement of net position are different because:		
Net pension asset reported in governmental activities is not an available resource and therefore is not reported in the funds.		1,623
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		5,752,171
Pension related deferred outflows are components of pension liability (asset) and therefore are not reported in the funds.		274,473
Long-term liabilities, including bonds payable and accrued leave payable are not due and payable in the current period and therefore are not reported in the funds.		
Accrued Leave	(55,953)	
Direct Borrowing Note	(205,174)	
Government Obligation Bonds	(1,225,000)	(1,486,127)
Assets such as taxes receivable (delinquent) are not available to pay for current period expenditures and therefore are not deferred in the funds.		5,153
Special assessments receivable reported in governmental activities is not an available resource and therefore not reported in the funds.		5,388
Pension related deferred inflows are components of pension liability (asset) and therefore are not reported in the funds.		(205,935)
Net Position - Governmental Funds		\$ 6,737,378

# Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds For the Year Ended December 31, 2024

	General Fund	Other Governmental Funds	Total Governmental Funds
Revenues:			
Taxes			
General property taxes	\$ 1,173,746	\$	\$ 1,173,746
General sales taxes	976,468		976,468
Amusement taxes		41,268	41,268
Penalties and interest		2,818	2,818
Licenses and permits	8,865		8,865
Intergovernmental revenue			
Federal grants	38,000		38,000
State shared revenues			
Bank franchise tax	20,014		20,014
Motor vehicles licenses	33,623		33,623
Local government highway and bridge	17,126		17,126
Other	30,665		30,665
County shared revenues	7,712		7,712
Charges for goods and services			
Health	5,450		5,450
Culture and recreation	57,388		57,388
Fines and forfeits			
Court fines and costs	820		820
Miscellaneous revenue			
Investment earnings	38,546	603	39,149
Rentals	4,275		4,275
Cemetery	8,500		8,500
Special assessments	2,879		2,879
Contributions	14,187	1,785	15,972
Other	14,055		14,055
Total Revenue	\$ 2,452,319	\$ 46,474	\$ 2,498,793

Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds For the Year Ended December 31, 2024 (Continued)

			Other	Total		
	General Fund	Gov	ernmental Funds	Gov	vernmental Funds	
Expenditures:						
Current:						
General government:						
Legislative	\$ 417,265	\$		\$	417,265	
Public safety:						
Police	509,075				509,075	
Building inspection	3,297				3,297	
Public works:						
Highways and streets	558,591				558,591	
Cemetery	19,107				19,107	
Health and welfare:						
Health	4,950				4,950	
Humane Society	275				275	
Culture and recreation:						
Recreation	197,459				197,459	
Parks	15,565				15,565	
Library	52,792		5,202		57,994	
Conservation and development:						
Economic development and						
assistance (industrial development)	66,542				66,542	
Debt service	94,324		83,155	177,479		
Capital outlay	 561,350			561,350		
Total Expenditures	2,500,592		88,357		2,588,949	
Excess of Revenues Over (Under)						
Expenditures	(48,273)		(41,883)		(90,156)	
Other Financing Sources:						
Sale of Municipal Property (Land held for resale)	169,115				169,115	
Total Other Financing Sources	169,115				169,115	
Net Change in Fund Balance	120,842		(41,883)		78,959	
Fund Balances- Beginning of Year	1,622,945		688,728		2,311,673	
Fund Balances - End of Year	\$ 1,743,787	\$	646,845	\$ 2,390,632		

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities

## For the Year Ended December 31, 2024

Net Change in Fund Balances - Total Government Funds	\$ 78,959
Amounts reported for governmental activities in the statement of activities are different because:	
This amount represents capital asset purchases which are reported as expenditures on the fund financial statements but increase assets on the government wide statements.	561,350
This amount represents the current year depreciation expense reported in the statement of activities which is not reported on the fund financial statements because it does not require the use of current financial resources.	(462,611)
Payment of principal on long-term debt is an expenditure in the governmental funds but the payment reduces long-term liabilities in the statement of net assets.	89,561
Changes in the pension related deferred outflows/inflows are direct components of pension liability (asset) and are not reflected in the governmental funds.	(42,068)
Governmental funds do not reflect the change in accrued leave, but the statement of activities reflects the change in accrued leave through expenditures.	3,170
Change in Net Position of Governmental Activities	\$ 228,361

## Statement of Net Position – Proprietary Funds December 31, 2024

		Enterprise Funds	Non-Major		
	Water	Electric	Sewer	Garbage	
	Fund	Fund	Fund	Fund	Totals
Assets:					
Current Assets:					
Cash and cash equivalents	\$ 488,977	\$ 1,657,531	\$ 149,894	\$ 357,829	\$ 2,654,231
Investments-certificates of deposit	43,676	939,012	2,307	55,397	1,040,392
Accounts receivable, net	5,675	230,170	4,641	3,423	243,909
Accounts receivable - Surcharge	37,042	185,574	34,512	19,903	277,031
Supply inventory	30,411	203,497	1,629	6,147	241,684
Total Current Assets	605,781	3,215,784	192,983	442,699	4,457,247
Noncurrent Assets:					
Restricted cash and cash equivalents	217,965		138,500		356,465
Restricted investments		549,368			549,368
Capital assets:					
Land	16,150	10,000	7,740	119,597	153,487
Buildings	203,703	56,490	22,190		282,383
Improvements other than buildings	6,284,279	2,707,567	5,689,948	22,655	14,704,449
Machinery and equipment	637,142	1,494,651	1,122,693	381,331	3,635,817
Accumulated depreciation	(3,670,787)	(2,003,881)	(3,509,278)	(269,827)	(9,453,773)
Total Capital Assets:	3,470,487	2,264,827	3,333,293	253,756	9,322,363
Total Noncurrent Assets	3,688,452	2,814,195	3,471,793	253,756	10,228,196
Total Assets	4,294,233	6,029,979	3,664,776	696,455	14,685,443
Liabilities:					
Current Liabilities:					
Accounts payable	9,382	116,799	3,067	10,563	139,811
Accrued wages and benefits	18,460	31,848	13,997	12,833	77,138
Customer deposits		47,155			47,155
Current portion of long term debt	111,686		46,924		158,610
Total Current Liabilities	139,528	195,802	63,988	23,396	422,714
Noncurrent Liabilities:					
Bonds payable:					
State Revolving Loans	1,250,305		715,404		1,965,709
Accrued leave payable	4,270	9,053	3,366	833	17,522
Total Noncurrent Liabilities	1,254,575	9,053	718,770	833	1,983,231
Total Liabilities	1,394,103	204,855	782,758	24,229	2,405,945
Net Position:					
Net investment in capital assets	2,108,496	2,264,827	2,570,965	253,756	7,198,044
Restricted net position restricted for:	•		•		•
Debt service	231,363	113,000	124,584		468,947
Equipment replacement	107,616	162,291	138,500		408,407
Customer deposits	, 	47,155	, 		47,155
Unrestricted net position	452,655	3,237,851	47,969	418,470	4,156,945
Total Net Position	\$ 2,900,130	\$ 5,825,124	\$ 2,882,018	\$ 672,226	\$ 12,279,498

The accompanying Notes to Financial Statements are an integral part of this statement.

Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds For the Year Ended December 31, 2024

		<b>Enterprise Funds</b>	Non Major		
	Water	Electric	Sewer	Garbage	
	Fund	Fund	Fund	Fund	Totals
Operating Revenues:					
Charges for goods and services	\$ 600,043	\$ 2,042,845	\$ 426,610	\$ 251,039	\$ 3,320,537
Other		24,413	4,893	802	30,108
Total Operating Revenues	600,043	2,067,258	431,503	251,841	3,350,645
Operating Expenses:					
Personal services	111,121	190,055	110,118	68,252	479,546
Other current expense	139,006	288,924	142,351	93,275	663,556
Materials	30,166	1,354,932		10,120	1,395,218
Depreciation	220,029	188,256	202,266	20,778	631,329
Total Operating Expenses	500,322	2,022,167	454,735	192,425	3,169,649
Operating Income (Loss)	99,721	45,091	(23,232)	59,416	180,996
Nonoperating Revenues:					
Investment earnings	5,226	30,483	2,307	7,946	45,962
Interest expense	(42,660)		(21,582)		(64,242)
Gain/Loss on sale of capital assets	48,066			1,467	49,533
Total Nonoperating Revenue	10,632	30,483	(19,275)	9,413	31,253
Net Change in Net Position	110,353	75,574	(42,507)	68,829	212,249
Net Position - Beginning of Year	2,789,777	5,749,550	2,924,525	603,397	12,067,249
Net Position - End of Year	\$ 2,900,130	\$ 5,825,124	\$ 2,882,018	\$ 672,226	\$ 12,279,498

## Statement of Cash Flows – Proprietary Funds For the Year Ended December 31, 2024

							N	on-Major		
	Water Electric			Sewer		Garbage				
		Fund	Fund		Fund		Fund			Totals
Cash Flows from Operating Activities:										
Receipt from customers	\$	596,780	\$	2,046,020	\$	430,077	\$	249,437	\$	3,322,314
Cash payments for interfund services										
Payments to suppliers		(172,067)		(1,558,704)		(143,156)		(104,938)		(1,978,865)
Payments to employees		(109,118)		(184,078)		(107,876)		(66,820)		(467,892)
Net Cash Provided (Used) by Operating Activities:		315,595		303,238		179,045		77,679		875,557
Cash Flows from Capital and Related Financing Activities:										
Purchase of capital assets		(6,402)		(84,987)		(6,402)				(97,791)
Proceeds from sales of capital assets		48,066						1,467		49,533
Payments on long term debt		(108,256)				(45,592)				(153,848)
Debt interest paid		(42,660)				(21,582)				(64,242)
Net Cash (Used) by Capital and Related Financing Activities:		(109,252)		(84,987)		(73,576)		1,467		(266,348)
Cash Flows from Investing Activities:										
Interest earnings		5,226		30,483		2,307		7,946	_	45,962
Net Cash Provided (Used) by Investing Activities		5,226		30,483		2,307		7,946		45,962
Net Increase in Cash and Cash Equivalents		211,569		248,734		107,776		87,092		655,171
Cash and Cash Equivalents - Beginning of Year		539,049		2,897,177		182,925		326,134		3,945,285
Cash and Cash Equivalents - End of Year	\$	750,618	\$	3,145,911	\$	290,701	\$	413,226	\$	4,600,456

## Statement of Cash Flows – Proprietary Funds For the Year Ended December 31, 2024 (Continued)

Reconciliation of Operating Income (Loss) to Net Cash Flows Provided by Operating Activities:					
Operating income (loss)	\$ 99,721	\$ 45,091	\$ (23,232)	\$ 59,416	\$ 180,996
Adjustments to reconcile operating income (loss) to net cash provided by					
operating activities:					
Provided by operating activities:					
Depreciation expense	220,029	188,256	202,266	20,778	631,329
(Increase) decrease in:					
Receivables	(1,628)	(2,205)	(1,471)	(208)	(5,512)
Inventories	(1,635)	(19,033)	45	(2,196)	(22,819)
Increase (decrease) in:					
Accounts and other payables	(2,895)	85,152	(805)	(1,543)	79,909
Accrued wages and leave payable	2,003	4,536	2,242	1,432	10,213
Deposits	 	1,441			1,441
Cash Flows Provided by Operating Activities	\$ 315,595	\$ 303,238	\$ 179,045	\$ 77,679	\$ 875,557

# Notes to the Financial Statements December 31, 2024

#### 1. Summary of Significant Accounting Policies:

## a. Financial Reporting Entity:

The reporting entity of the City of Elk Point consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility), those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The City is financially accountable if its Governing Board appoints a voting majority of another organization's governing body and it has the ability to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to, or impose specific financial burdens on, the City (primary government). The City may also be financially accountable for another organization if that organization is fiscally dependent on the City.

The Housing and Redevelopment Commission of the City of Elk Point, South Dakota (Commission) is a proprietary fund-type, discretely presented component unit. The five members of the Commission are appointed by the Mayor with the approval of the Governing Board for five-year, staggered terms. The Commission elects its own chairperson, recruits, and employs its own management personnel and other workers. The Governing Board, though, retains the statutory authority to approve or deny or otherwise modify the Commission's plans to construct low-income housing units, or to issue debt, which gives the Governing Board the ability to impose its will on the Commission. Separately issued financial statements from the Housing and Redevelopment Commission may be obtained at Elk Point City Hall.

The Elk Point Economic Development Corporation is a legally separate proprietary fund-type, discretely presented component unit. The members of the City Council are members of the corporation along with four additional members elected by the City Council. Separately issued financial statements from the Elk Point Economic Development Corporation may be obtained at Elk Point Housing and Redevelopment Commission, P.O. Box 280, Elk Point, SD 57025.

#### b. Basis of Presentation:

## Government-Wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity, except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Discretely presented component units are legally separate organizations that meet certain criteria, as described in note 1.a, above, and may be classified as either governmental or business-type activities. See the discussion of individual component units in Note 1.a, above.

# Notes to the Financial Statements December 31, 2024

## 1. Summary of Significant Accounting Policies: (Continued)

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### **Fund Financial Statements:**

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or it meets the following criteria:

- 1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- 2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
- 3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the City's financial reporting entity are described below:

## **Governmental Funds:**

<u>General Fund</u> – The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.

<u>Special Revenue Funds</u> – Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.

The remaining Special Revenue Funds, the Public Library Fund, the Urban Development Action Grant Fund (UDAG), the Liquor/Lodging, Dining Sales Tax Fund, and the Safe Routes to School (SRTS), are not considered major funds.

# Notes to the Financial Statements December 31, 2024

## 1. Summary of Significant Accounting Policies: (Continued)

## **Proprietary Funds:**

<u>Enterprise Funds</u> – Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met. Governments should apply each of these criteria in the context of the activity's principal revenue sources:

- a. The activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity. Debt that is secured by a pledge of net revenues from fees and charges and the full faith and credit of a related primary government or component unit—even if that government is not expected to make any payments—is not payable solely from fees and charges of the activity. (Some debt may be secured, in part, by a portion of its own proceeds but should be considered as payable "solely" from the revenues of the activity.)
- b. Laws or regulations require that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues.
- c. The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

<u>Water Fund</u> – financed primarily by user charges, this fund accounts for the construction and operation of the municipal waterworks system and related facilities (SDCL 9-47-1). This is a major fund.

<u>Sewer Fund</u> – financed primarily by user charges, this fund accounts for the construction and operation of the municipal sanitary sewer system and related facilities (SDCL 9-48-2). This is a major fund.

<u>Electric Fund</u> – financed primarily by user charges, this fund accounts for the construction and operation of the municipal electrical system and related facilities (SDCL 9-39-1 and 9-39-96). This is a major fund.

<u>Garbage Fund</u> – financed by user charges, this fund accounts for the construction and operation of the municipal solid waste system and related facilities. This not a major fund.

#### c. Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

# Notes to the Financial Statements December 31, 2024

## 1. Summary of Significant Accounting Policies: (Continued)

#### **Measurement Focus:**

Government-Wide Financial Statements

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type and component unit activities are presented using the economic resources measurement focus, applied on the accrual basis of accounting.

#### **Fund Financial Statements**

In the fund financial statements, the "current financial resources" measurement focus and the modified accrual basis of accounting are applied to governmental fund, while the "economic resources" measurement focus and the accrual basis of accounting are applied to the proprietary fund types.

## **Basis of Accounting:**

**Government-Wide Financial Statements** 

In the government-wide Statement of Net Position and Statement of Activities, governmental and business-type, and component unit activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues and related assets are recorded when earned (usually when the right to receive cash vests); and expenses and related liabilities are recorded when an obligation is incurred (usually when the obligation to pay cash in the future vests).

## **Fund Financial Statements**

All governmental fund types are accounted for using the modified accrual basis of accounting. Their revenues, including property taxes, are recognized when they become measurable and available. "Available" means resources are collected or to be collected soon enough after the end of the fiscal year that they can be used to pay the bills of the current period. The accrual period for the City of Elk Point is 30 days. The revenues which are accrued at December 31, 2024 are amounts due from accounts receivable.

Under the modified accrual basis of accounting, receivables may be measured but not available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Unavailable revenues, where asset recognition criteria have been met but for which revenue recognition criteria have not been met, are reported as a deferred inflow of resources.

Expenditures are generally recognized when the related fund liability is incurred. Exceptions to this general rule include principal and interest on general long-term debt which are recognized when due.

All proprietary fund types are accounted for using the accrual basis of accounting. Their revenues are recognized when they are earned, and their expenses are recognized when they are incurred.

# Notes to the Financial Statements December 31, 2024

## 1. Summary of Significant Accounting Policies: (Continued)

## d. Interfund Eliminations and Reclassifications:

Government-wide Financial Statements:

In the process of aggregating data for the government-wide financial statements, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified, as follows:

 In order to minimize the grossing-up effect on assets and liabilities within the governmental and business-type activities columns of the primary government, amounts reported as interfund receivables and payables have been eliminated in the governmental and business-type activities columns.

## e. Deposits and Investments:

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with term to maturity at a date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

Investments classified in the financial statements consist primarily of certificates of deposit whose term to maturity at date of acquisition exceeds three months, or those types of investments authorized by South Dakota Codified Laws (SDCL) 4-5-6.

## f. <u>Capital Assets</u>:

Capital assets include land, buildings, improvements other than buildings, machinery, equipment, construction in progress, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. *Infrastructure assets* are long-lived capital assets that normally are stationary in nature and normally can be preserved for a significantly greater number of years than most capital assets.

The accounting treatment over capital assets depends on whether the assets are used in governmental fund operations or proprietary fund operations, and whether they are reported in government-wide or fund financial statements.

#### Government-Wide Financial Statements:

Capital assets are recorded at historical cost, or estimated cost, where actual cost could not be determined. Donated capital assets are valued at their acquisition value on the date donated. Reported cost values include ancillary charges necessary to place the asset into its intended location and condition for use. Subsequent to initial capitalization, improvements or betterments that are significant, and which extend to useful file of a capital asset are also capitalized.

# Notes to the Financial Statements December 31, 2024

## 1. Summary of Significant Accounting Policies: (Continued)

The total December 31, 2024 balance of governmental activities capital assets includes approximately 3.31% for which the costs were determined by estimates of the original costs. The total December 31, 2024 balance of business-type capital assets are all valued at original costs. These estimated original costs were established by reviewing applicable historical costs of similar items and basing the estimation thereon.

Infrastructure assets used in general government operations, consisting of certain improvements other than buildings, including roads, bridges, sidewalks, drainage systems and lighting systems, acquired prior to January 1, 2004, were not required to be capitalized by the City. Infrastructure assets acquired since January 1, 2004 are recorded at cost and classified as "Improvements other than Buildings".

For governmental activities Capital Assets, construction-period interest is not capitalized, in accordance with USGAAP. For capital assets used in business-type activities/proprietary fund operations, construction-period interest is also not capitalized; this is in accordance with USGAAP.

Depreciation/Amortization of all exhaustible capital assets is recorded as an allocated expense in the government-wide Statement of Activities, except for that portion related to common use assets for which allocation would be unduly complex, and which reported as Unallocated Depreciation/Amortization, with net capital assets reflected in the Statement of Net Position. Accumulated depreciation/amortization is reported on the government-wide Statement of Net Position and on each proprietary fund's Statement of Net Position.

Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts), depreciation/amortization methods, and estimated useful lives of capital assets reported in the government-wide statements and proprietary funds are as follows:

	•	alization reshold	Depreciation/ Amortization Method	Estimated Useful Life
*Land and land rights	All		N/A	N/A
Improvements other than buildings	\$	5,000	Straight-line	10-50 years
Buildings		5,000	Straight-line	50 years
Machinery and equipment		4,000	Straight-line	2-20 years
Furniture		2,000	Straight-line	12 years

<sup>\*</sup>Land, an inexhaustible capital asset, is not depreciated

#### **Fund Financial Statements:**

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the appropriate governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for on the accrual basis, the same as in the government-wide financial statements.

# Notes to the Financial Statements December 31, 2024

## 1. Summary of Significant Accounting Policies: (Continued)

## g. Long-Term Liabilities:

The accounting treatment of long-term liabilities depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term liabilities to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term liabilities consist primarily of general obligation bonds, state revolving loans, direct borrowing notes, and compensated absences.

In the fund financial statements, debt proceeds are reported as revenues (other financing sources), while payments of principal and interest are reported as expenditures when they become due. The accounting for proprietary fund long-term debt is on the accrual basis, the same in the fund statements as in the government-wide financial statements.

#### h. Leases:

The City recognizes lease liabilities with an initial, individual value of \$40,000 in the government wide statements.

At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the City determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The City uses the interest rate charged by the lessor as the discount rate. When the interest rate
  charged by the lessor is not provided, the City generally uses its estimated incremental borrowing
  rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the
  measurement of the lease liability are composed of fixed payments and purchase option price that
  the City is reasonably certain to exercise.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

# Notes to the Financial Statements December 31, 2024

#### 1. Summary of Significant Accounting Policies: (Continued)

#### i. Subscription-based Information Technology Arrangements:

The City does not have any subscription-based information technology arrangements (SBITAs) with vendors to use vendor-provided information technology. If the City did have any, it would recognize a subscription liability and an intangible right-to-use subscription asset (subscription asset) in the government-wide financial statements. The City recognizes subscription liabilities with an initial, individual value of \$45,000 or more.

At the commencement of a subscription, the City initially measures the subscription liability at the present value of payments expected to be made during the subscription term. Subsequently, the subscription liability is reduced by the principal portion of subscription payments made. The subscription asset is initially measured as the initial amount of the subscription liability, adjusted for subscription payments made at or before the subscription commencement date, plus certain initial implementation costs. Subsequently, the subscription asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to subscription include how the City determines (1) the discount rate it uses to discount the expected subscription payments to present value, (2) subscription term, and (3) subscription payments.

- The City uses the interest rate charged by the vendor as the discount rate. When the interest rate charged by the vendor is not provided, the City generally uses its estimated incremental borrowing rate as the discount rate for subscriptions.
- The subscription term includes the noncancellable period of the subscription. Subscription payments included in the measurement of the subscription liability are composed of fixed payments and purchase option price that the City is reasonably certain to exercise.

The City monitors changes in circumstances that would require a remeasurement of its subscription and will remeasure the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability.

Subscription assets are reported with other capital assets and subscription liabilities are reported with long-term debt on the statement of net position.

#### j. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the City's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

1. Charges for services – These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.

# Notes to the Financial Statements December 31, 2024

#### 1. Summary of Significant Accounting Policies: (Continued)

- 2. Program-specific operating grants and contributions These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
- 3. Program-specific operating grants and contributions These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.

#### k. Deferred Inflows and Deferred Outflows of Resources:

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. Deferred outflows of resources represent consumption of net position that applies to a future period or periods. These items will not be recognized as an outflow of resources until the applicable future period.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent acquisitions of net position that applies to a future period or periods. These items will not be recognized as an inflow of resources until the applicable future period.

#### I. <u>Proprietary Funds Revenue and Expense Classifications:</u>

In the proprietary fund's Statement of Revenues, Expenses and Changes in Fund Net Position, revenues and expenses are classified in a manner consistent with how they are classified in the Statement of Cash Flows. That is, transactions for which related cash flows are reported as capital and related financing activities, noncapital financing activities, or investing activities are not reported as components of operating revenues or expenses.

#### m. Cash and Cash Equivalents:

The City pools the cash resources of its funds for cash management purposes. The proprietary funds essentially have access to the entire amount of their cash resources on demand. Accordingly, each proprietary fund's equity in the cash management pool is considered to be cash and cash equivalents for the purpose of the Statement of Cash Flows.

#### n. Equity Classifications:

Government-Wide Financial Statements:

Equity is classified as net position and is displayed in four components:

Net investment in capital assets – Consists of capital assets, including restricted capital assets, net of
accumulated depreciation (if applicable) and reduced by the outstanding balances of any bonds,
mortgages, notes or other borrowings that are attributable to the acquisitions, construction or
improvement of those assets.

# Notes to the Financial Statements December 31, 2024

#### 1. Summary of Significant Accounting Policies: (Continued)

- 2. Restricted net position Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
- 3. Unrestricted net position All other net position that do not meet the definition of "restricted" or "net investment in capital assets."

#### **Fund Financial Statements:**

Governmental fund equity is classified as fund balance, and may distinguish between "non-spendable," "restricted," "committed," "assigned" and "unassigned" components. Proprietary fund equity is classified the same as in the government-wide financial statements.

#### o. Application of Net Position:

It is the City's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### p. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the City classifies governmental fund balances as follows:

<u>Nonspendable</u> – Includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.

<u>Restricted</u> – Includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.

<u>Committed</u> – Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority and does not lapse at year-end.

<u>Assigned</u> – Includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted nor committed. Fund balance may be assigned by the City Council.

<u>Unassigned</u> – Includes positive fund balance within the General Fund which has not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

The City uses restricted/committed amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the Government would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

# Notes to the Financial Statements December 31, 2024

#### 1. Summary of Significant Accounting Policies: (Continued)

The City does not have a formal minimum fund balance policy.

#### q. Pensions:

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense (revenue), information about the fiduciary net position of the South Dakota Retirement System (SDRS) and additions to/deletions from SDRS's fiduciary net position have been determined on the same basis as they are reported by SDRS. City contributions and net pension liability (asset) are recognized on an accrual basis of accounting.

# 2. Deposits and Investments Fair Value Measurement, Credit Risk, Concentrations of Credit Risk and Interest Rate Risk:

The City follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

Deposits – The City's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 9-22-6, 9-22-6.1 and 9-22-6.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments – In General, SDCL 4-5-6 permits City funds to be invested in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

**Credit Risk** – State Law limits eligible investments for the City, as discussed above. The City has no investment policy that would further limit its investment choices.

# Notes to the Financial Statements December 31, 2024

# 2. Deposits and Investments Fair Value Measurement, Credit Risk, Concentrations of Credit Risk and Interest Rate Risk: (Continued)

As of December 31, 2024, the City had the following investments, not including certificates of deposits.

Fund	Investments	Credit Rating	F	air Value
	External Investment Pools:	_		
Various	SDFIT-Government Cash Reserves	Unrated	\$	653,212
	Total Investments		\$	653,212

The South Dakota Public Funds Investment Trust (SDFIT) is an external investment pool created for South Dakota local government investing. It is regulated by a nine-member board with representation from municipalities, school districts and counties. The net asset value of the SDFIT money market account (GCR) is kept at one dollar per share by adjusting the rate of return on a daily basis. Earnings are credited to each account on a monthly basis.

**Custodial Credit Risk – Deposits –** The risk that, in the event of a depository failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. As of December 31, 2024, the City did not have any deposits in financial institutions that were exposed to custodial credit risk.

**Concentration of Credit Risk** – The City places no limit on the amount that may be invested in any one issuer.

**Interest Rate Risk** – The City does not have a formal investment policy that limits investment securities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Assignment of Investment Income** – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The City's policy is to credit all income from deposits and investments to the fund making the investment.

#### 3. Restricted Cash and Investments:

Assets restricted to use for a specific purpose through segregation of balances in separate accounts are as follows:

Fund	 Amount:	Purpose:
Water	\$ 217,965	Debt Services, by debt covenants
Sewer	138,500	Debt Services, by debt covenants
Electric	47,155	Customer Deposits
Electric	 502,213	Debt Services, by debt covenants
Total	\$ 905,833	

#### Notes to the Financial Statements December 31, 2024

#### 4. Receivables and Payables:

Receivables and payables are not aggregated in these financial statements. The City expects all receivables to be collected within one year.

#### 5. Inventory:

Inventory in the General Fund consists of expendable supplies held for consumption. Supply inventories are recorded at cost.

Inventory acquired for resale in the proprietary funds is recorded as an asset when acquired. The consumption of inventories held for resale is charged to expense as it is consumed. Inventories held for resale are recorded at the lower of cost or market, on the first-in, first-out cost flow assumption.

Government-Wide Financial Statements:

In the government-wide financial statements, inventory is recorded as an asset at the time of purchase and charged to expense as it is consumed.

**Fund Financial Statements:** 

In the fund financial statements, inventory is recorded as an asset at the time of purchase and charged to expense as it is consumed. Material supply inventories are offset by a nonspendable fund balance, which indicates that they do not constitutes "available spendable resources" even though they are a component of net current assets.

#### 6. Property Taxes:

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property, and become due and payable as of January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The City is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the City.

### Notes to the Financial Statements December 31, 2024

### 7. Changes in Capital Assets:

A summary of changes in capital assets for the year ended December 31, 2024 is as follows:

	Balance			Balance
	12/31/2023	Increases	Decreases	12/31/2024
Governmental Activities:				
Capital assets, not being depreciated/amortized				
Land	\$ 182,596	\$ 80,514	\$	\$ 263,110
Construction in progress	796,266	177,846	974,112	
Total, not being depreciated/amortized	978,862	258,360	974,112	263,110
Capital assets, being depreciated/amortized				
Buildings	1,173,209	1,077,277	14,150	2,236,336
Improvements	7,657,148	47,031		7,704,179
Machinery & Equipment	2,385,426	144,794		2,530,220
Library Books	113,861	8,001		121,862
Total, being depreciated/amortized	11,329,644	1,277,103	14,150	12,592,597
Less accumulated depreciation/amortization for:				
Buildings	685,303	100,577	14,150	771,730
Improvements	4,182,019	199,297		4,381,316
Machinery & Equipment	1,697,831	157,164		1,854,995
Library Books	89,922	5,573		95,495
Total accumulated depreciation/amortization	6,655,075	462,611	14,150	7,103,536
Capital Assets Net	\$ 5,653,431	\$ 1,072,852	\$ 974,112	\$ 5,752,171

Depreciation/amortization expense was charged to functions as follows:

General government	\$ 4,681
Public safety	22,030
Public works	227,380
Culture and recreation	208,520
	\$ 462,611

### Notes to the Financial Statements December 31, 2024

### 7. Changes in Capital Assets: (Continued)

A summary of changes in capital assets for the year ended December 31, 2024 is as follows: (Continued)

	Balance 12/31/2023	Increases	Decreases	Balance 12/31/2024
Business-Type Activities:				
Capital assets, not being depreciated:				
Land	\$ 153,487	\$	\$	\$ 153,487
Total, not being depreciated	153,487			153,487
Capital assts, being depreciated/amortized:				
Buildings	282,383			282,383
Improvements	14,684,388	20,061		14,704,449
Machinery & Equipment	3,558,087	77,730		3,635,817
Total, being depreciated/amortized	18,524,858	97,791		18,622,649
Less accumulated depreciation/amortization for:				
Buildings	268,788	1,556		270,344
Improvements	6,307,345	436,407		6,743,752
Machinery & Equipment	2,246,311	193,366		2,439,677
Total accumulated depreciation/amortization	8,822,444	631,329		9,453,773
Capital Assets Net	\$ 9,855,901	\$ (533,538)	\$	\$ 9,322,363

Depreciation/Amortization expense was charged to functions as follows:

Water	\$ 220,029
Electric	188,256
Sewer	202,266
Solid Waste	 20,778
Total Depreciation/Amortization Expense -	 _
Business-Type Activities	\$ 631,329

### Notes to the Financial Statements December 31, 2024

# 8. Long-Term Debt:

A summary of changes in long-term debt follows:

	Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year	
Primary Government						
Government Activities:						
Bonds Payable:						
Government Obligation Bonds	\$ 1,295,000	\$	\$ 70,000	\$ 1,225,000	\$ 70,000	
Direct Borrowing Note	224,735		19,561	205,174	19,606	
Total Debt	1,519,735		89,561	1,430,174	89,606	
Accrued Leave	59,123	48,272	51,442	55,953	55,953	
Total Governmental Activities	1,578,858	48,272	141,003	1,486,127	145,559	
Business-Type Activities: Bonds Payable:						
State Revolving Fund Loans	2,278,167		153,848	2,124,319	158,610	
Total Debt	2,278,167		153,848	2,124,319	158,610	
Accrued Leave	17,821	17,522	17,821	17,522		
Total Business-Type Activities	2,295,988	17,522	171,669	2,141,841	158,610	
Total Primary Government	\$ 3,874,846	\$ 65,794	\$ 312,672	\$ 3,627,968	\$ 304,169	

### Notes to the Financial Statements December 31, 2024

### 8. Long-Term Debt: (Continued)

Debt payable at December 31, 2024, is comprised of the following:

#### **Governmental Activities:**

Government Obligation Bonds		
Government Obligation Bonds, Series 2020, New Pool	During October, 2020, GO Bonds were issued for \$1,500,000 with a varying interest rate of .6 to 2.1%; matures and final payment due December, 2039. This debt is serviced by the General Fund.	\$ 1,225,000
Total Government Obligation Debt		1,225,000
Direct Borrowing Note:		
First Dakota National Bank Note, Community Center.	During January, 2014, a bank note in the amount of \$376,000 was signed with First Dakota National with a rate of 3.875% fixed; matures and final payment due December 1, 2023. This debt is serviced by the Liquor, Lodging & Dining Fund.	205,174
Accrued Leave Payable	The liability for accrued leave represents leave benefits earned as of December 31, 2024. This debt is serviced by the General Fund.	55,953
Total Governmental Activities Debt	•	\$ 1,486,127

### Notes to the Financial Statements December 31, 2024

### 8. Long-Term Debt: (Continued)

# **Business-type Activities:**

State Revolving Fund (SRF) Loans:		
Series 2004 State Revolving Fund	3.25%; matures July 15, 2026. This debt will be retired by the Water Fund.	\$ 65,961
Series 2009 State Revolving Fund	3.25%; matures January 15, 2030. This debt will be retired by the Sewer Fund.	157,517
Series 2019 State Revolving Fund	3.25%; matures July 15, 2049. This debt will be retired by the Sewer Fund.	121,296
Series 2008 State Revolving Fund	3.25%; matures July 15, 2031. This debt will be retired by the Water Fund.	199,802
Series 2009 State Revolving Fund	3.0%; matures July 15, 2031. This debt will be retired by the Water Fund.	132,791
Series 2019 State Revolving Fund	3.25%; matures July 15, 2049. This debt will be retired by the Water Fund.	510,100
Series 2021 State Revolving Fund	2.5%; matures July 15, 2043. This debt will be retired by the Water Fund.	483,515
Series 2021 State Revolving Fund	2.5%; matures July 15, 2051. This debt will be retired by the Water Fund.	 453,337
Total State Revolving Fund Debt		2,124,319
Accrued Leave Payable	The liability for accrued leave represents leave benefits earned as of December 31, 2024. This debt is serviced by the proprietary fund making	
	the payroll payment.	17,522
Total Business Activity Debt		\$ 2,141,841
Grand Total		\$ 3,627,968

# Notes to the Financial Statements December 31, 2024

### 8. Long-Term Debt: (Continued)

The annual requirements to amortize all debt outstanding as of December 31, 2024, except for compensated absences are as follows:

#### **Government Activities:**

#### **Years Ending**

Dec. 31,	<b>Government Obligation Bonds</b>		Obligation Bonds Direct Borrowing			Total												
	Р	Principal	I	nterest	F	Principal	Interest		Interest		cipal II		Interest			Principal		nterest
2025	\$	70,000	\$	23,234	\$	19,606	\$	7,649	\$	89,606	\$	30,883						
2026		75,000		22,621		20,379		7,605		95,379		30,226						
2027		75,000		21,965		21,183		6,831		96,183		28,796						
2028		75,000		20,465		22,019		6,027		97,019		26,492						
2029		75,000		18,965		22,887		5,192		97,887		24,157						
2030-2034		405,000		71,325		99,100		12,224		504,100		83,549						
2035-2039		450,000		28,685						450,000		28,685						
Total	\$	1,225,000	\$	207,260	\$	205,174	\$	45,528	\$	1,430,174	\$	252,788						

#### **Business-Type Activities:**

### **Years Ending**

Dec. 31,	State Revolving Loans						
		Principal		nterest			
2025	\$	158,610	\$	59,480			
2026		153,789		54,570			
2027		128,860		50,303			
2028		132,774		46,391			
2029		123,749		42,383			
2030-2034		301,691		176,597			
2035-2039		273,056		139,396			
2040-2044		314,400		98,052			
2045-2049		362,128		50,323			
2050-2054		175,262		7,627			
Total	\$	2,124,319	\$	725,122			

# Notes to the Financial Statements December 31, 2024

#### 9. Restricted Net Position:

Restricted Net Position for the year ended December 31, 2024 was as follows:

	Go	vernmental Funds	Proprietary Funds		 Total
Debt service	\$	406,854	\$	468,947	\$ 875,801
Library		15,748			15,748
Facility replacement				408,407	408,407
Customer deposits				47,155	47,155
Promotion of the city		760,373			760,373
SDRS pension purposes		70,161			70,161
Total	\$	1,253,136	\$	924,509	\$ 2,177,645

These balances are restricted due to grant regulations, debt covenants, and statutory requirements.

#### 10. Pension Plan:

#### **Plan Information:**

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS). SDRS is a hybrid defined benefit plan designed with several defined contribution plan type provisions and is administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at http://sdrs.sd.gov/publications.aspx or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

#### **Benefits Provided:**

SDRS has four classes of members: Class A general members, Class B public safety and judicial members, Class C Cement Plant Retirement Fund members, and Class D Department of Labor and Regulation members.

# Notes to the Financial Statements December 31, 2024

#### 10. Pension Plan: (Continued)

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirements that do not meet the above criteria may be payable at a reduced level. Class A and B eligible spouses of Foundation members will receive a 60 percent joint survivor benefit when the member dies.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

Legislation enacted in 2021 reduced the minimum COLA from 0.5 percent to 0.0 percent.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

# Notes to the Financial Statements December 31, 2024

#### 10. Pension Plan: (Continued)

#### **Contributions:**

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The Municipality's share of contributions to the SDRS for the calendar years ended December 31, 2024, 2023, and 2022, equal to the required contributions each year, were as follows:

2024	\$ 67,617
2023	66,818
2022	61.793

# <u>Pension Asset, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:</u>

At June 30, 2024, SDRS is 100.0% funded and accordingly has a net pension asset. The proportionate share of the components of the net pension asset of South Dakota Retirement System, for the Municipality as of this measurement period ending June 30, 2024, and reported by the Municipality as of December 31, 2024, are as follows:

Proportionate share of pension liability	\$ 5,981,179
Less proportionate share of total pension restricted for pension benefits	5,982,802
Proportionate share of net pension liability (asset)	\$ (1,623)

At December 31, 2024, the City reported an asset of (\$1,623) for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2024 and the total pension asset used to calculate the net pension asset was based on a projection of the City's share of contributions to the plan relative to the contributions of all participating entities. As of June 30, 2024, the City's proportion was 0.040093%, which is a decrease of 0.001769% from its proportion measured as of June 30, 2023.

#### Notes to the Financial Statements December 31, 2024

#### 10. Pension Plan: (Continued)

For the year ended December 31, 2024 the City recognized a reduction of pension expense of 42,113. At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of			Deferred Inflows of		
	Re	sources	Resources			
Difference between expected and actual experience	\$	150,287	\$			
Changes in assumption		26,758		203,962		
Net Difference between projected and actual earnings						
on pension plan investments		61,131				
Changes in proportion and difference between City						
contributions and proportionate share of contributions		2,675		1,973		
City contributions subsequent to the measurement date		33,622				
Total Revenues	\$	274,473	\$	205,935		

\$33,622 reported as deferred outflow of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions recognized in pension expense (reduction of pension expense) as follows:

Year Ended	
December 31:	
2025	\$ (57,197)
2026	78,334
2027	8,627
2028	 5,111
	\$ 34,875

#### **Actuarial Assumptions:**

The total pension liability (asset) in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary Increases	Graded by years of service, from 7.66% at entry to 3.15% after 25
	years of service
Discount Rate	6.50% net of plan investment expense. This is composed of an
	average inflation rate of 2.50% and real returns of 4.00%
Future COLAs	1.71%

# Notes to the Financial Statements December 31, 2024

#### 10. Pension Plan: (Continued)

#### Mortality Rates:

All mortality rates based on Pub-2010 amount-weighted mortality tables, projected generationally with improvement scale MP-2020.

#### Active and Terminated Vested Members:

Teachers, Certified Regents, and Judicial: PubT-2010

Other Class A Members: PubG-2010 Public Safety Members: PubS-2010

#### Retired members:

Teachers, Certified Regents, and Judicial Retirees: PubT-2010, 108% of rates above age 65

Other Class A Retirees: PubG-2010, 93% of rates through age 74, increasing by 2% per year until 111%

of rates at age 83 and above.

Public Safety Retirees: PubS-2010; 102% of rates at all ages

#### Beneficiaries:

PubG-2010 contingent survivor mortality table Others: PubG-2010 disabled member mortality table

#### **Disabled Members:**

Public Safety: PubS-2010 disabled member mortality table Others: PubG-2010 disabled member mortality table

The actuarial assumptions used in the June 30, 2024, valuation were based on the results of an actuarial experience study for the period of July 1, 2016, to June 30, 2021.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e. the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.) The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

# Notes to the Financial Statements December 31, 2024

#### 10. Pension Plan: (Continued)

Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2024 (see discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

	Target	Long-Term Expected Real
Asset Class	Allocation	Rate of Return
Global equity	56.3%	3.6%
Fixed income	22.8%	2.3%
High Yield Debt	7.0%	2.8%
Real estate	12.0%	4.0%
Cash	1.9%	0.8%
Total	100%	

#### **Discount Rate:**

The discount rate used to measure the total pension liability (asset) was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

#### Sensitivity of Liability to Changes in the Discount Rate:

The following presents the City's proportionate share of net pension asset calculated using the discount rate of 6.50 percent, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1 - percentage point lower (5.50%) or 1 - percentage point higher (7.50%) than the current rate:

	Current						
		1% Decrease Discount Rate			1% Increase		
City's proportionate share of the net pension							
liability (asset)	\$	824,698	\$	(1,623)	\$	(677,811)	

#### **Pension Plan Fiduciary Net Position:**

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

# Notes to the Financial Statements December 31, 2024

#### 11. Joint Ventures:

The Community Center Financing (Capital Acquisition) Direct Borrowing Note represents a joint venture between the City of Elk Point and the Recreation Development Association (RDA). The City of Elk Point entered into an agreement with the RDA for the purpose of constructing a building for joint use between the City and the RDA. The financing lease represents the amount of investment the city has in the joint venture.

#### 12. Risk Management:

The City is exposed to various risks of loss related to tort; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2024, the City managed its risks as follows:

#### **Employee Health Insurance:**

The City purchases employee health insurance for its employees from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

#### <u>Liability Insurance</u>:

The City purchases liability insurance for risks related to torts; theft or damage to property; and errors and omissions of public officials from a commercial insurance carrier. Settled claims from these risks have not exceeded the liability coverage during the past three years.

#### Worker's Compensation:

The City joined the South Dakota Municipal League Worker's Compensation Fund (Fund) a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The City's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The City pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statue. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance, which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The City does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

# Notes to the Financial Statements December 31, 2024

#### 12. Risk Management: (Continued)

#### **Unemployment Benefits:**

The City has elected to be self-insured and retain all risk for liabilities resulting from claims for unemployment benefits.

During the year ended December 31, 2024, no claims were filed for unemployment benefits and no claims were outstanding. It is not anticipated that any additional claims for unemployment benefits will be filed in the next fiscal year.

#### 13. Implementation of New Accounting Standard:

In 2024, the City implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 100, Accounting Changes and Error Corrections—an Amendment of GASB Statement No. 62. GASB 100 provides guidance on the accounting and financial reporting for accounting changes and error corrections. It distinguishes between different types of accounting changes—such as changes in accounting principles, changes in estimates, and changes to or within the financial reporting entity—and prescribes specific reporting and disclosure requirements for each. This Statement aims to improve consistency and transparency in financial reporting by requiring retroactive application of changes in accounting principles and corrections of errors, when practicable, and enhancing disclosures. The implementation of this standard has no effect on beginning net position.

In 2024, the City implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. GASB 101 establishes recognition and measurement guidance for all types of compensated absences, including vacation leave, sick leave, paid time off (PTO), and other similar benefits. This Statement supersedes the guidance previously provided in GASB Statement No. 16 and aims to improve the consistency and comparability of financial statements by requiring liabilities for compensated absences to be recognized as the benefits are earned, rather than when they are paid or become due. Under GASB 101, a liability is recognized for leave that accumulates and vests or is reasonably certain of being used. The Statement also provides specific guidance on measurement, recognition timing, and disclosure requirements to improve transparency regarding compensated absences. The implementation of GASB 101 did not result in a restatement of the beginning net position, as the effects of the standard were either immaterial or already consistent with the City's existing accounting practices.

**Required Supplementary Information** 

### Budgetary Comparison Schedules-Budgetary Basis – General Fund For the Year Ended December 31, 2024

				Variance with Final Budget
	Budgeted	l Amounts	Actual	Positive
	Original	Final	Amounts	(Negative)
Revenues				
Revenue from Local Sources:				
Taxes:				
General property tax	\$ 1,128,860	\$ 1,128,860	\$ 1,173,746	\$ 44,886
General sales and use tax	775,000	775,000	976,468	201,468
Licenses and permits	10,150	10,150	8,865	(1,285)
Intergovernmental:				
Federal grants		85,625	38,000	(47,625)
State grants	39,500	39,500		(39,500)
State shared revenues				
Bank franchise tax	15,000	15,000	20,014	5,014
Motor vehicle licenses (5%)	29,000	29,000	33,623	4,623
Local government highway				
and bridge fund	46,500	46,500	17,126	(29,374)
Other			30,665	30,665
County Shared Revenue:				
County road tax (25%)	6,500	6,500	7,712	1,212
Charges for Goods and Services:				
General government	5,500	5,500		(5,500)
Health	1,200	1,200	5,450	4,250
Culture and recreation	35,700	35,700	57,388	21,688
Fines and Forfeits:				
Court fines and costs	1,300	1,300	820	(480)
Miscellaneous Revenue:				
Investment earnings	10,000	10,000	38,546	28,546
Rentals	3,600	3,600	4,275	675
Cemetery	8,000	8,000	8,500	500
Special assessments	6,200	6,200	2,879	(3,321)
Contributions and donations	5,000	5,000	14,187	9,187
Other	11,000	11,000	14,055	3,055
Total Revenues	\$ 2,138,010	\$ 2,223,635	\$ 2,452,319	\$ 228,684

### Budgetary Comparison Schedules-Budgetary Basis – General Fund For the Year Ended December 31, 2024 (Continued)

	Budgeted Original	l Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)		
			7 in ounce	(ivegative)		
Expenditures						
General Government: Legislative	\$ 480,070	\$ 493,835	\$ 452,596	\$ 41,239		
Public Safety: Police Building inspection	513,475 3,500	513,475 3,500	509,075 3,297	4,400 203		
Public Works: Highways and streets Cemeteries	612,400 38,450	721,710 38,450	683,009 32,420	38,701 6,030		
Health and Welfare: Health Humane Society	2,550 600	7,121 600	4,950 275	2,171 325		
Culture and Recreation: Recreation Parks Libraries Museums	154,850 58,700 43,000 2,760	278,944 248,700 62,500 2,760	197,459 247,504 60,793 	81,485 1,196 1,707 2,760		
Conservation and Development:  Economic Development and Assistance Debt Service  Total Expenditures	88,030 94,010 2,092,395	235,864 94,324 2,701,783	214,890 94,324 2,500,592	20,974  		
Excess of Revenues Over Expenditures	45,615	(478,148)	(48,273)	429,875		
Other Financing Sources: Sale of Municipal Property			169,115	169,115		
Total Other Financing Sources			169,115	169,115		
Net Changes in Fund Balance	45,615	(478,148)	120,842	598,990		
Fund Balance, Beginning of Year Fund Balance, End of Year	1,622,945 \$ 1,668,560	1,622,945 \$ 1,144,797	1,622,945 \$ 1,743,787	 \$ 598,990		

Notes to the Required Supplementary Information Schedules of Budgetary Comparisons for the General Fund and for each major Special Revenue Fund with a legally required budget For the Year Ended December 31, 2024

#### Note 1. Budgets and Budgetary Accounting:

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- At the first regular board meeting in September of each year or within ten days thereafter, the Governing Board/City Commission introduces the annual appropriation ordinance for the ensuing fiscal year.
- After adoption by the Governing Board/City Commission, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 4.
- 3. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total municipal budget and may be transferred by resolution of the Governing Board/City Commission to any other budget category that is deemed insufficient during the year.
- 4. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
- 5. Unexpended appropriations lapse at year end unless encumbered by resolution of the Governing Board/City Commission.
- 6. Formal budgetary integration is employed as a management control device during the year for the General Fund and each major special revenue fund. Formal budgetary integration is not employed for Debt Service Funds because effective budgetary control is alternatively achieved through general obligation bond indenture provisions.
- 7. Budgets for the General Fund and special revenue funds are adopted on a basis consistent with accounting principles generally accepted in the United States (USGAAP).

#### Note 2. GAAP/Budgetary Accounting Basis Differences:

The financial statements prepared in conformity with USGAAP applied within the context of the modified accrual basis of accounting present capital outlay expenditure information in a separate category of expenditures. Under the budgetary basis of accounting, capital outlay expenditures are reported within the function to which they relate. For example, the purchase of a new fire truck would be reported as a capital outlay expenditure on the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances, however in the Budgetary RSI Schedule, the purchase of a fire truck would be reported as an expenditure of the Public Safety/Fire Department function of government, along with all other current Fire Department related expenditures.

City of Elk Point
Schedule of the City's Proportionate Share of the Net Pension Liability (Asset)
Years Ended December 31,

Calendar Year	City's Proportion of the Net Pension Liability/Asset	City's Proportionate Share of the Net Pension Liability/Asset		ate Share the Net Pension Liability ension City's Covered (Asset) as a Percentage of		City's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
2024	0.040093%	\$	(1,623)	\$	1,025,922	0.16%	100.00%
2023	0.041862%	\$	(4,086)	\$	981,934	0.42%	100.10%
2022	0.041109%	\$	(3,885)	\$	894,838	0.43%	100.10%
2021	0.039491%	\$	(302,433)	\$	830,094	36.43%	105.52%
2020	0.041067%	\$	(1,784)	\$	824,307	0.22%	100.04%
2019	0.038540%	\$	(4,084)	\$	745,043	0.55%	100.09%
2018	0.035836%	\$	(836)	\$	778,281	0.11%	100.02%
2017	0.040880%	\$	(3,710)	\$	719,803	0.52%	100.10%
2016	0.042405%	\$	143,241	\$	743,912	-19.26%	96.89%
2015	0.044673%	\$	(189,471)	\$	755,309	25.09%	104.10%

<sup>\*</sup>The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability (asset) which is 6/30.

# **City of Elk Point** Schedule of the City's Contributions (SDRS) As of December 31,

Calendar Year	actually Required Contribution	Contributions in Relation to the Contractually Required Contribution		Contribution Deficiency (Excess)		Cov	ered Payroll	Contributions as a Percentage of Covered Payroll		
2024	\$ 67,917	\$	67,917	\$		\$	1,040,335	6.53%		
2023	\$ 66,818	\$	66,818	\$		\$	1,012,912	6.60%		
2022	\$ 61,793	\$	61,793	\$		\$	937,007	6.59%		
2021	\$ 55,940	\$	55,940	\$		\$	856,423	6.53%		
2020	\$ 53,483	\$	53,483	\$		\$	824,307	6.49%		
2019	\$ 48,115	\$	48,115	\$		\$	745,043	6.46%		
2018	\$ 50,212	\$	50,212	\$		\$	778,281	6.45%		
2017	\$ 46,189	\$	46,189	\$		\$	719,803	6.42%		
2016	\$ 47,793	\$	47,793	\$		\$	743,912	6.42%		
2015	\$ 48,861	\$	48,861	\$		\$	755,309	6.47%		

Notes to Required Supplementary Information
Schedule of the Proportionate Share of the Net Pension Liability (Asset) and Schedule of Pension Contributions
As of December 31,

#### **Changes from Prior Valuation:**

The June 30, 2024, Actuarial Valuation reflects no changes to the plan provisions or actuarial methods and one change to the actuarial assumptions from the June 30, 2023, Actuarial Valuation.

The details of the changes since the last valuation are as follows.

#### **Benefit Provision Changes:**

During the 2024 Legislative Session no significant SDRS benefit changes were made.

#### **Actuarial Assumption Changes:**

No changes in actuarial methods were made since the prior valuation.

#### **Actuarial Method Changes:**

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%.

As of June 30, 2023, the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (2.25%) was less than 100% and the July 2024 SDRS COLA was limited to a restricted maximum of 1.91%. For the June 30, 2023 Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA assumption of 1.91%.

As of June 30, 2024, the FVFR assuming future COLAs equal to the baseline COLA assumption of 2.25% is again less than 100% and the July 2025 SDRS COLA is limited to a restricted maximum of 1.71%. The July 2025 SDRS COLA will equal inflation, between 0% and 1.71%. For this June 30, 2024 Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA of 1.71%.

Actuarial assumptions are reviewed for reasonability annually and reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2027 Actuarial Valuation and any recommended changes approved by the Board of Trustees are anticipated to be first implemented in the June 30, 2027 Actuarial Valuation.

**Supplementary Information** 

### Combining Balance Sheet Nonmajor Governmental Funds December 31, 2024

	Special Revenue								
		ibrary Fund	UDAG Fund		Liquor/Lodging Dining Sales Tax Fund		SRTS Fund		Total onmajor ernmental Funds
Assets:									
Cash and cash equivalents	\$	15,748	\$	99,039	\$	49,672	\$	406,854	\$ 571,313
Due from state government						774			774
Loans receivable				74,758					74,758
Total Assets		15,748		173,797		50,446		406,854	646,845
Liabilities and Fund Balances:									
Fund Balances:									
Restricted		15,748		173,797		50,446		406,854	 646,845
Total Fund Balances		15,748		173,797		50,446		406,854	646,845
Total Liabilities, Deferred Inflows									
of Resources and Fund Balances	\$	15,748	\$	173,797	\$	50,446	\$	406,854	\$ 646,845

# Combining Statement of Revenues, Expenditures And Changes in Fund Balances Nonmajor Governmental Funds December 31, 2024

**Special Revenue** Liquor/Lodging Total Library **UDAG Dining Sales SRTS** Governmental **Tax Fund Funds** Fund Fund Fund **Revenues:** Taxes Utility taxes \$ \$ \$ 41,268 \$ \$ 41,268 Penalties and interest 2,818 2,818 Miscellaneous revenue 567 603 Investment earnings 36 Contributions 1,785 1,785 **Total Revenue** 36 5,170 41,268 46,474 **Expenditures:** Current: Culture and recreation: \$ \$ Library 5,202 \$ \$ \$ 5,202 Debt service 83,155 83,155 **Total Expenditures** 5,202 83,155 88,357 Net Change in Fund Balance (41,883)(5,166)5,170 (41,887)**Fund Balances- Beginning of Year** 20,914 168,627 92,333 406,854 688,728 **Fund Balances - End of Year** 15,748 173,797 50,446 406,854 \$ 646,845